



**2020/0104(COD)**

16.10.2020

## **OPINION**

of the Committee on Employment and Social Affairs

for the Committee on Budgets and the Committee on Economic and Monetary Affairs

on the proposal for a regulation of the European Parliament and of the Council establishing a Recovery and Resilience Facility (COM(2020)0408 – C9-0150/2020 – 2020/0104(COD))

Rapporteur for opinion: Dragoș Pîslaru

PA\_Legam

## SHORT JUSTIFICATION

On 28 May 2020, the Commission put forward a proposal for the establishment of a Recovery and Resilience Facility which replaces the withdrawn Commission's proposal for a Reform Support Programme (RSP). The new proposal is based on the latest text on RSP and is closely aligned with the policy guidance provided under the European Semester. Its objectives have been revised and the delivery mode of the Facility has been adapted to take into account the new realities resulting from the COVID-19 pandemic. In this new context, it is of crucial importance to strategically plan the recovery and ensure sustainable growth by strengthening the resilience of the European economies and societies.

The Recovery and Resilience Facility will be a key programme of the European Union Recovery Instrument as part of the revised Multiannual Financial Framework. The Facility is also part of a range of measures developed in response to the current COVID-19 pandemic such as the "Coronavirus Response Investment Initiative".

The Facility aims to provide large scale financial support to boost the design and implementation of much needed longer-term reforms and related public investments in the Member States. Its general objective is to promote the Union's economic, social and territorial cohesion, through measures that allow the Member States concerned to recover faster and in a more sustainable way and to become more resilient, mitigating the social and economic impact of the crisis and supporting the green and energy transitions, fostering employment creation and promoting sustainable growth.

In a broader perspective, the Recovery and Resilience Facility will also contribute to the implementation of the commitments of the Union and of Member States in the context of the European Pillar of Social Rights and the Charter of Fundamental Rights of the European Union.

Support under the Facility will be provided in response to a request from the Member State concerned made on a voluntary basis. This support will be delivered in the form of non-repayable support under direct management and in the form of loans.

Member States should prepare national recovery and resilience plans which comprise measures for the implementation of reforms and public investment projects through a coherent package and should be consistent with the relevant country-specific challenges and priorities identified in the context of the European Semester, with the national reform programmes, the national energy and climate plans, the just transition plans, and the partnership agreements and operational programmes adopted under the Union funds. These plans will constitute an annex of the National Reform Programme and reporting on the progress in the implementation of these plans will also take place within the process of the European Semester.

In parallel to the Recovery and Resilience Facility, the Commission has also proposed a regulation for Technical Support Instrument that will provide support for strengthening the administrative capacity and long-term structural reforms in the Member States and will foster the implementation of country-specific recommendations addressed to Member States in the context of the European Semester.

The rapporteur welcomes the new Commission proposal for the establishment of a Recovery and Resilience Facility and is convinced that this Facility will play a crucial role for the Union's recovery and renewal. He advocates the creation of a pillar, within this Facility, dedicated to reforms and investments designed for the next generation, especially for youth and children. This reflects the rapporteur's firm commitment to the idea that the Recovery and Resilience Facility should be a future-oriented instrument designed to the benefit of the next generation.

The current opinion builds on the opinion on 'Establishment of the Reform Support Programme' (2018/0213(COD)) which the Committee on Employment and Social Affairs adopted on 26 May 2020. Consequently, it incorporates all amendments which are also relevant to the Recovery and Resilience Facility.

Furthermore, the rapporteur would like to propose additional changes which highlight the importance of structural reforms based on solidarity, integration and social justice as part of the goals of the European Semester so as to ensure equality of and access to opportunity and social protection, to protect vulnerable groups and to improve the living standards of all citizens. In his view, the reforms pursued could gather wide support if Member States envisage, as part of the process of submitting requests for financial support under the Facility, consultations with relevant stakeholders and national parliaments.

The rapporteur proposes extension of the scope of the Facility (Article 3) by including a broad range of policy domains e.g. measures for education, life-long learning and training; measures for a better future for disadvantaged children, youth, elderly people and people with disabilities; measures to reduce gender discrimination and to promote gender equality; measures promoting conditions for boosting entrepreneurship opportunities and skills; measures for implementing climate action; measures to improve the capacity of public institutions to guarantee mobile and cross-border workers' rights; measures for VET education and youth integration on the labour market; pension reform measures as well as measures to improve public health systems.

The rapporteur also proposes an amendment which specifically addresses the situation of Member States experiencing excessive imbalances and non-euro Member States that are subject to significant structural development delay.

## **AMENDMENTS**

The Committee on Employment and Social Affairs calls on the Committee on Budgets and the Committee on Economic and Monetary Affairs, as the committees responsible, to take into account the following amendments:

### **Amendment 1**

#### **Proposal for a regulation Recital 2 a (new)**

*Text proposed by the Commission*

*Amendment*

***(2a) Articles 2 and 8 of the Treaty provide that equality between women and men is a value of the Union and that, in all its activities, the Union should aim to eliminate inequalities, and to promote equality between men and women. Gender mainstreaming, including gender budgeting, should therefore be implemented in all policies and regulations of the Union.***

## **Amendment 2**

### **Proposal for a regulation**

#### **Recital 3**

*Text proposed by the Commission*

*Amendment*

(3) At Union level, the European Semester of economic policy coordination ('European Semester'), including the principles of the European Pillar of Social Rights, is the framework to identify national reform priorities and monitor their implementation. Member States develop their own national multiannual investment strategies in support of those reforms. Those strategies should be presented alongside the yearly National Reform Programmes as a way to outline and coordinate priority investment projects to be supported by national and/or Union funding.

(3) At Union level, the European Semester of economic policy coordination ('European Semester'), including the ***objectives of the European Green Deal***, the principles of the European Pillar of Social Rights (***EPSR***) and the ***United Nations Sustainable Development Goals (UNSDGs)***, is the framework to identify national reform priorities and monitor their implementation. ***As part of the goals of the European Semester, structural reforms based on solidarity, integration and social justice are also addressed, with the aim of creating quality employment and growth, ensuring equality of and access to opportunity and social protection, protecting vulnerable groups and improving the living standards for all.*** Member States develop their own national multiannual investment strategies in support of those reforms. Those strategies should be presented alongside the yearly National Reform Programmes as a way to outline and coordinate priority investment projects to be supported by national and/or Union funding.

### Amendment 3

#### Proposal for a regulation

##### Recital 4

###### *Text proposed by the Commission*

(4) The outbreak of the COVID-19 pandemic in early 2020 changed the economic outlook for the years to come in the Union and in the world, calling for an urgent and coordinated response from the Union in order to cope with the enormous economic and social consequences for all Member States. The challenges linked to the demographic context have been amplified by COVID-19. The current COVID-19 pandemic as well as the previous economic and financial crisis have shown that developing sound and resilient economies and financial systems built on strong economic and social structures helps Member States to respond more efficiently to shocks and recover more swiftly from them. The medium and long-term consequences of the COVID-19 crisis will critically depend on how quickly Member States' economies will recover from the crisis, which in turn depends on the fiscal space Member States have available to take measures to mitigate the social and economic impact of the crisis, and on the resilience of their economies. Reforms and investments to address structural weaknesses of the economies and strengthen their resilience will therefore be essential to set the economies back on a sustainable recovery path and avoid further widening of the divergences in the Union.

###### *Amendment*

(4) The outbreak of the COVID-19 pandemic in early 2020 changed the economic outlook for the years to come in the Union and in the world, calling for an urgent and coordinated response from the Union in order to cope with the enormous economic and social consequences for all Member States. The challenges linked to the demographic *and social* context have been amplified by COVID-19, *particularly for women and girls due to existing inequalities*. The current COVID-19 pandemic as well as the previous economic and financial crisis have shown that developing sound and resilient economies and financial *and social welfare* systems built on strong economic and social structures *ensuring a decent standard of living* helps Member States to respond more efficiently to shocks and recover more swiftly from them. The medium and long-term consequences of the COVID-19 crisis will critically depend on how quickly Member States' economies will recover from the crisis, which in turn depends on the fiscal space Member States have available to take measures to mitigate the social and economic impact of the crisis, and on the resilience of their economies. Reforms and investments to address structural weaknesses of the economies and strengthen their *economic, social, ecological and administrative* resilience will therefore be essential to set the economies back on a sustainable recovery path and avoid further widening of the divergences in the Union *and avoidable spillover effects of shocks between Member States or within the Union as a whole, with consequential challenges to*

*convergence and cohesion.*

#### **Amendment 4**

##### **Proposal for a regulation Recital 4 a (new)**

*Text proposed by the Commission*

*Amendment*

***(4a) Member States' social welfare systems ensure that societies and citizens are provided with the integrated services and economic benefits necessary for a decent life, covering the following areas of intervention: social security, healthcare, education, housing, employment, justice and social services for vulnerable groups. They play a key role in achieving social sustainable development, promoting equality and social justice. Because of the COVID-19 crisis, the Member States' social welfare systems are in an unprecedented situation of strain and pressure, because they were not designed to cover the increasing social demand in the context of healthcare and economic emergency. The social welfare systems will need to be strengthened in a way that they can perform and assist the entire population, particularly in situations of crisis or systemic shocks.***

#### **Amendment 5**

##### **Proposal for a regulation Recital 4 b (new)**

*Text proposed by the Commission*

*Amendment*

***(4b) The economic consequences of the COVID-19 crisis have severely reduced the fiscal room for manoeuvre for many Member States, which undermines their ability to implement important reform and investment priorities. While the European Semester represents the Union framework***

*to identify economic reforms and investment priorities, the need for recovery and resilience building, highlighted by the COVID-19 crisis, goes beyond the domain of economic policy and needs to be adequately prioritised in the design and establishment of the European Semester.*

## Amendment 6

### Proposal for a regulation Recital 5

*Text proposed by the Commission*

(5) The implementation of reforms contributing to achieve a high degree of resilience of domestic economies, strengthening adjustment capacity **and** unlocking growth potential are among the Union's policy priorities. They are therefore crucial to set the recovery on a sustainable path and support the process of upward economic and social convergence. This is even more necessary in the aftermath of the pandemic crisis to pave the way for a swift recovery.

*Amendment*

(5) The implementation of reforms contributing to achieve a high degree of resilience of domestic economies **and societies**, strengthening adjustment capacity, unlocking **inclusive** growth potential **and adapting to technological developments** are among the Union's policy priorities. They are therefore crucial to set the recovery on a sustainable path and support the process of upward economic and social convergence. **Even prior to the COVID-19 crisis, economies and societies in the Union were in the process of profound change by climate change, environmental, digital and demographic challenges and a social investment gap.** This is even more necessary in the aftermath of the pandemic crisis to pave the way for a swift recovery. **Social sustainability and inclusion must be a cornerstone of this process of building inclusive and resilient societies.**

## Amendment 7

### Proposal for a regulation Recital 5 a (new)

***(5a) Women have been at the forefront of the COVID-19 crisis, forming the majority of healthcare workers across the Union, and balancing unpaid caring responsibilities with their employment responsibilities, made increasingly difficult in the case of single-parent families, of which 85 % are headed by women . Investment in robust care infrastructure is essential in order to ensure equality between women and men and women’s economic empowerment and to build resilient societies, combat precarious conditions in a female dominated sector, boost job creation, prevent poverty and social exclusion. Moreover, such investment has a positive effect on GDP as it allows more women to take part in paid work.***

## Amendment 8

### Proposal for a regulation

#### Recital 6

Text proposed by the Commission

(6) Past experiences have shown that investment is often drastically cut during crises. However, it is essential to support investment in this particular situation to speed up ***the*** recovery and strengthen long-term growth potential. Investing in green and digital technologies, capacities and processes aimed at assisting clean energy transition, boosting energy efficiency in housing and other key sectors of the economic are important to achieve sustainable growth ***and*** help create jobs. It will also help make the Union more resilient and ***less dependent*** by diversifying key supply chains.

Amendment

(6) Past experiences have shown that investment is often drastically cut during crises. However, it is essential to support investment in this particular situation to speed up ***economic and social*** recovery and strengthen long-term ***sustainable*** growth potential, ***increase social resilience and cohesion, and to avoid an increase in of inequalities and poverty.*** Investing in green and digital technologies, capacities and processes aimed at assisting clean energy transition, boosting energy efficiency in housing and other key sectors of the economic are important to achieve sustainable growth, help create ***and maintain quality jobs and build resilient labour markets.*** It will also help make the Union more resilient and ***more***

*independent* by diversifying key supply chains.

## Amendment 9

### Proposal for a regulation Recital 8

*Text proposed by the Commission*

(8) Against this background, it is necessary to strengthen the current framework for the provision of support to Member States and provide direct financial support to Member States through an innovative tool. To that end, a Recovery and Resilience Facility (the ‘Facility’) should be established under this Regulation to provide effective financial and significant support to step up the implementation of reforms and related public investments in the Member States. The Facility should be comprehensive and should also benefit from the experience gained by the Commission and the Member States from the use of the other instruments and programmes.

*Amendment*

(8) Against this background, it is necessary to strengthen the current framework for the provision of support to Member States and provide *for a mechanism that allows the distribution of* direct financial support to Member States through an innovative tool. To that end, a Recovery and Resilience Facility (the ‘Facility’) should be established under this Regulation to provide effective financial and significant support to step up the implementation of reforms *linked to the Commission’s country-specific recommendations issued in the context of the European Semester* and related public investments in the Member States, *particularly in view of the objectives of the new sustainable growth strategy presented in the European Green Deal, the principles of the EPSR and the UNSDGs to achieve social and territorial cohesion.* The Facility should be comprehensive and should also benefit from the experience gained by the Commission and the Member States from the use of the other instruments and programmes.

## Amendment 10

### Proposal for a regulation Recital 10 a (new)

*Text proposed by the Commission*

*Amendment*

*(10a) The Facility should ensure synergies with and be complementary with the InvestEU, allowing Member*

*States to allocate in the Recovery and Resilience Plan an amount to be delivered through InvestEU to support the solvency of companies established in the Member States and preparatory, monitoring, control, audit and evaluation activities thereof.*

## Amendment 11

### Proposal for a regulation

#### Recital 11

*Text proposed by the Commission*

(11) Reflecting the European Green Deal as Europe's sustainable growth strategy and the translation of the Union's commitments to implement the Paris Agreement and the United Nations' Sustainable Development Goals, the Facility established by this Regulation will contribute to mainstreaming climate actions and environmental sustainability and to the achievement of an overall target of 25 % of the EU budget expenditures supporting climate objectives.

*Amendment*

(11) Reflecting the European Green Deal as Europe's sustainable growth strategy and the translation of the Union's commitments to implement the Paris Agreement and the United Nations' Sustainable Development Goals, the Facility established by this Regulation will contribute to mainstreaming climate actions and environmental sustainability and to the achievement of ***a just transition that leaves no one behind and of*** an overall target of 37 % of the EU budget expenditures supporting climate objectives, ***with no funds going towards measures that negatively affect the pathway to a climate-neutral Union in 2050.*** ***Furthermore, given that the Agenda 2030 requires a holistic and cross-sector policy approach to ensure that economic, social and environmental challenges are addressed altogether, social sustainability needs to be equally prioritised in the framework of the Facility.***

## Amendment 12

### Proposal for a regulation

#### Recital 11 a (new)

**(11a) Reflecting on the EPSR as Europe's social strategy to make sure that the transitions of climate-neutrality, digitalisation and demographic change, as well as the recovery from the COVID-19 crisis, are socially fair and just, the Facility will contribute to the implementation of its 20 principles and to the achievement of social progress targets and milestones.**

### Amendment 13

#### Proposal for a regulation

#### Recital 13

Text proposed by the Commission

Amendment

(13) In order to enable measures to be taken that link the Facility to sound economic governance, **with a view to ensuring uniform implementing conditions**, the power should be **conferred on the Council to suspend, on a proposal from the Commission and by means of implementing acts**, the period of time for the adoption of decisions on proposals for recovery and resilience plans and **to suspend** payments under this Facility, in the event of significant non-compliance in relation to the relevant cases related to the economic governance process laid down in the Regulation (EU) No XXX/XX of the European Parliament and of the Council [CPR] (...). **The power to lift those suspensions by means of implementing acts, on a proposal from the Commission, should also be conferred on the Council in relation to the same relevant cases.**

(13) In order to enable measures to be taken that link the Facility to sound economic governance, the power **to adopt acts in accordance with Article 290 of the Treaty** should be **delegated to the Commission in respect of suspending or lifting the suspension with regard to** the period of time for the adoption of decisions on proposals for recovery and resilience plans and payments, **partially or totally** under this Facility, in the event of significant non-compliance in relation to the relevant cases related to the economic governance process laid down in the Regulation (EU) No XXX/XX of the European Parliament and of the Council [CPR] (...). **The decision to suspend payments should not apply provided that the general escape clause is active. It is of particular importance that the Commission carry out appropriate consultations during its preparatory work, including at expert level. The Commission, when preparing and drawing up delegated acts, should ensure a simultaneous, timely and appropriate transmission of relevant documents to the**

## **Amendment 14**

### **Proposal for a regulation Recital 13 a (new)**

*Text proposed by the Commission*

*Amendment*

***(13a) The scope of application of the Facility should refer to policy areas related to economic, social and territorial cohesion, the green and digital transitions, health, competitiveness, entrepreneurship, resilience, productivity, stability of the financial systems, culture, education and skills, children and youth policies, research and innovation, smart, sustainable and inclusive growth, public healthcare systems, as well as policies in line with the EPSR which contribute to the implementation of its principles, such as social protection, high-quality jobs and investment, gender equality, and the integration of people with disabilities, social dialogue strengthening democratic systems, including efficient and independent judicial systems as well as media pluralism and media freedom.***

## **Amendment 15**

### **Proposal for a regulation Recital 14**

*Text proposed by the Commission*

*Amendment*

(14) The Facility's general objective should be the promotion of economic, social and territorial cohesion. For that purpose, it should contribute to improving the resilience and adjustment capacity of the Member States, mitigating the social and economic impact of the crisis, and supporting the green and digital transitions aimed at achieving a climate neutral Europe by 2050, thereby restoring the

(14) The Facility's general objective should be the promotion of economic, social and territorial cohesion, ***and to contribute to the objectives of Union policies, the UNSDGs EPSR, the Paris Agreement, the strengthening of the internal market, resilient economic and social structures, resilient labour markets, addressing demographic challenges and strengthening the administrative and***

growth potential of the economies of the Union in the aftermath of the crisis, fostering **employment creation and to promoting** sustainable growth.

**institutional capacity.** For that purpose, it should contribute to improving the resilience and adjustment capacity of the Member States, mitigating the social and economic impact of the crisis, **in particular as regards vulnerable groups,** and supporting the green and digital transitions aimed at achieving a climate neutral Europe by 2050, thereby restoring the growth potential of the economies of the Union in the aftermath of the crisis, fostering **the creation of quality jobs and the promotion of sustainable growth and gender equality, as well as innovative and sustainable re-industrialisation and infrastructure, reforms of education, training and reskilling and up-skilling systems and support for reforms in Member States whose currency is not the euro, in order to facilitate the adoption of the euro as their currency.**

## Amendment 16

### Proposal for a regulation Recital 15

#### *Text proposed by the Commission*

(15) The specific objective of the Facility should be to provide financial support with a view to **achieving the milestones and targets of reforms and investments as set out in recovery and resilience plans.** That specific objective should be pursued **in close cooperation** with the Member States concerned.

#### *Amendment*

(15) The specific objective of the Facility should be to provide **Member States with** financial support with a view to **boosting projects fostering their development, investment in productive and strategic sectors and playing a structuring role in providing universal, free and high-quality public services.** That specific objective should be pursued with **due respect for the specific development strategies of** the Member States concerned, **making a meaningful contribution by providing immediate responses to the impact of the COVID-19 crisis and public investments playing a structuring role in ensuring the social and territorial cohesion of the Member States and the Union.**

## Amendment 17

### Proposal for a regulation Recital 16

#### *Text proposed by the Commission*

(16) To ensure its contribution to the objectives of the Facility, the recovery and resilience plan should comprise measures for the implementation of reforms and public investment projects through a coherent recovery and resilience plan. The recovery and resilience plan should be consistent with the **relevant** country-specific challenges and priorities identified in the context of the European Semester, with the national reform programmes, the national energy and climate plans, the just transition plans, and the partnership agreements and operational programmes adopted under the Union funds. To boost actions that fall within the priorities of the European Green Deal and the Digital Agenda, the plan should also set out measures that are relevant for **the green and digital transitions**. The measures should enable a swift deliver of targets, objectives and contributions set out in national energy and climate plans and updates thereof. All supported activities should be pursued in full respect of the climate and environmental priorities of the Union.

#### *Amendment*

(16) To ensure its contribution to the objectives of the Facility, the recovery and resilience plan should comprise measures for the implementation of reforms and public investment projects through a coherent recovery and resilience plan. ***In order for the reforms pursued to gather wide support, Member States wishing to benefit from the Facility should, as part of the process of drafting the recovery and resilience plans, consult regional and local authorities and municipalities and other stakeholders, including the social partners and civil society organisations, in line with the relevant provisions of the Code of Conduct on Partnership under cohesion policy, as well as national parliaments.*** The recovery and resilience plan should be consistent with the ***strategic autonomy of the Union, the UNSDGs, the Union’s commitments under the Paris Agreement and the ‘do no significant harm’ principle, and the country-specific challenges and priorities identified in the context of the European Semester, in particular those related to social and employment policies and taking into account specific social indicators identified for each Member State,*** with the national reform programmes, ***the national energy and climate plans, the just transition plans,*** and the partnership agreements and operational programmes adopted under the Union funds. ***The recovery and resilience plan should also contain specific social indicators to be achieved and a gender impact assessment consistent with the objectives of the European Gender Equality Strategy 2020-2025.*** To boost actions that fall within the

priorities of the European Green Deal and the Digital Agenda, ***the Child Guarantee, the Youth Guarantee and the principles of the EPSR***, the plan should also set out measures that are relevant for ***and contribute directly to the six policy areas identified in this Regulation***. The measures should enable a swift deliver of targets, objectives and contributions set out in national energy and climate plans and updates thereof. All supported activities should be pursued in full respect of the climate and environmental priorities of the Union. ***Member States should ensure that social partners are consulted when drafting the national recovery and resilience plans and are given the possibility to provide their input at early stage.***

## **Amendment 18**

### **Proposal for a regulation**

#### **Recital 18**

##### *Text proposed by the Commission*

(18) To inform the preparation and the implementation of the recovery and resilience plans by Member States, the Council should be able to discuss, within the European Semester, the state of recovery, resilience and adjustment capacity in the Union. To ensure appropriate evidence, this discussion should be based on the Commission's strategic and analytical information available in the context of the European Semester and, if available, on the basis of the information on the implementation of the plans in the preceding years.

##### *Amendment*

(18) To inform the preparation and the implementation of the recovery and resilience plans by Member States, ***the European Parliament and*** the Council should be able to discuss, within the European Semester, the state of recovery, resilience and adjustment capacity in the Union. To ensure appropriate evidence, this discussion should be based on the Commission's strategic and analytical information available in the context of the European Semester and, if available, on the basis of the information on the implementation of the plans in the preceding years.

## **Amendment 19**

### **Proposal for a regulation**

## Recital 21

### *Text proposed by the Commission*

(21) In order to ensure the national ownership and a focus on relevant reforms and investments, Member States wishing to receive support should submit to the Commission a recovery and resilience plan that is duly reasoned and substantiated. The recovery and resilience plan should set out the detailed set of measures for its implementation, including targets and milestones, and the expected impact of the recovery and resilience plan on growth potential, job creation and economic and social resilience; it should also include measures that are relevant for the green and the digital transitions; it should also include an explanation of the consistency of the proposed recovery and resilience plan with the relevant country-specific challenges and priorities identified in the context of the European Semester. Close cooperation between the Commission and the Member States should be sought and achieved throughout the process.

### *Amendment*

(21) In order to ensure the national ownership and a focus on relevant reforms and investments, Member States wishing to receive support should submit to the Commission a recovery and resilience plan that is duly reasoned and substantiated. The recovery and resilience plan should set out the detailed set of measures for its implementation, ***the extent of the consultation of regional and local authorities and other stakeholders, including the social partners and civil society organisations, carried out before submission of the plan***, including targets and milestones, and the expected impact of the recovery and resilience plan on ***the objectives of the European Green Deal, the principles of the EPSR and the UNSDGs, in particular the sustainable growth potential, quality, job creation and economic and social resilience, as well as the social indicators to be improved, in line with the principles of the EPSR and the UNSDGs***; it should also include measures that are relevant for ***and contribute directly to*** the green and the digital transitions, ***and, where appropriate, an estimate of the impact of the green and digital transitions in terms of lost jobs and lack of social protection, as well as of appropriate measures to address those problems***; it should also include an explanation of the consistency of the proposed recovery and resilience plan with the relevant country-specific challenges and priorities identified in the context of the European Semester ***and should also demonstrate how the plan is expected to contribute to gender equality and gender-balanced growth and job creation***. Close cooperation between the Commission and the Member States should be sought and achieved throughout the process.

## Amendment 20

### Proposal for a regulation Recital 22

#### *Text proposed by the Commission*

(22) The Commission should assess the recovery and resilience plan proposed by the Member States and should act in close cooperation with the Member State concerned. The Commission will fully respect the national ownership of the process and will therefore take into account the justification and elements provided by the Member State concerned and assess whether the recovery and resilience plan proposed by the Member State is expected to contribute to effectively address challenges identified in the relevant country-specific recommendation addressed to the Member State concerned or in other relevant documents officially adopted by the Commission in the European Semester; whether the plan contains measures that effectively contribute to the green and the digital transitions and to addressing the challenges resulting from them; whether the plan is expected to have a lasting impact in the Member State concerned; whether the plan is expected to effectively contribute to strengthen the growth potential, job creation and economic and social resilience of the Member State, mitigate the economic and social impact of the crisis and contribute to enhancing economic, social and territorial cohesion; whether the justification provided by the Member State of the estimated total costs of the recovery and resilience plan submitted is reasonable and plausible and is commensurate to the expected impact on the economy and employment; whether the proposed recovery and resilience plan contains measures for the implementation of reforms and public investment projects that represent coherent actions; and whether the arrangement proposed by the Member

#### *Amendment*

(22) The Commission should assess the recovery and resilience plan proposed by the Member States and should act in close cooperation with the Member State concerned ***and with the participation of the social partners and civil society organisations***. The Commission will fully respect the national ownership of the process and will therefore take into account the justification and elements provided by the Member State concerned and assess whether the recovery and resilience plan proposed by the Member State is expected to contribute to effectively address challenges identified in the relevant country-specific recommendation addressed to the Member State concerned or in other relevant documents officially adopted by the Commission in the European Semester; whether the plan contains measures that effectively contribute to the green and the digital transitions and to addressing the challenges resulting from them; whether the plan is expected to have a lasting impact in the Member State concerned; whether the plan is expected to effectively contribute to strengthen the growth potential, ***quality*** job creation and economic and social resilience of the Member State, mitigate the economic and social impact of the crisis, ***in particular as regards vulnerable groups and young people*** and contribute to ***the implementation of the Union's strategic autonomy and the Union's and Member States' commitments, in particular the Paris Agreement, the UNSDGs and the EPSR***, enhancing economic, social and territorial cohesion ***and the reduction of the infrastructural gap***; whether the justification provided by the Member State of the estimated total costs of the recovery

State concerned are expected to ensure effective implementation of the recovery and resilience plan, including the proposed milestones and targets, and the related indicators.

and resilience plan submitted is reasonable and plausible and is commensurate to the expected impact on the economy, employment **and social progress**; whether the proposed recovery and resilience plan contains measures for the implementation of reforms and public investment projects that represent coherent actions; and whether the arrangement proposed by the Member State concerned are expected to ensure effective implementation of the recovery and resilience plan, including the proposed milestones and targets, and the related indicators.

## Amendment 21

### Proposal for a regulation Recital 24

#### *Text proposed by the Commission*

(24) In order to contribute to the preparation of high-quality plans and assist the Commission in the assessment of the recovery and resilience plans submitted by the Member States and in the assessment of the degree of their achievement, provision should be made for the use of expert advice and, at the Member State request, peer counselling.

#### *Amendment*

(24) In order to contribute to the preparation of high-quality plans and assist the Commission in the assessment of the recovery and resilience plans submitted by the Member States and in the assessment of the degree of their achievement, provision should be made for the use of expert advice and, at the Member State request, peer counselling. ***When such expertise concerns labour-related policies, social partners are informed and eventually involved. Technical assistance should not be requested in areas that entirely or partially fall into the remit of the social partners unless the social partners agree. Such activities cannot undermine the role of the social partners or threaten the autonomy of collective bargaining.***

## Amendment 22

### Proposal for a regulation

## Recital 29

*Text proposed by the Commission*

(29) The request for a loan should be justified by the financial needs linked to additional reforms and investments included in the recovery and resilience plan, notably relevant for the green and digital transitions, and by therefore, by a higher cost of the plan than the maximum financial contribution (to be) allocated via the non-repayable contribution. It should be possible to submit the request for a loan together with the submission of the plan. In case the request for loan is made at a different moment in time, it should be accompanied by a revised plan with additional milestones and targets. To ensure frontloading of resources, Member States should request a loan support at the latest by 31 August 2024. For the purposes of sound financial management, the total amount of all the loans granted under this Regulation should be capped. In addition, the maximum volume of the loan for each Member State should not exceed 4.7% of its Gross National Income. An increase of the capped amount should be possible in exceptional circumstances subject to available resources. For the same reasons of sound financial management, it should be possible to pay the loan in instalments against the fulfilment of results.

*Amendment*

(29) The request for a loan should be justified by the financial needs linked to additional reforms and investments included in the recovery and resilience plan, notably relevant for the green and digital transitions, and by therefore, by a higher cost of the plan than the maximum financial contribution (to be) allocated via the non-repayable contribution. It should be possible to submit the request for a loan together with the submission of the plan. In case the request for loan is made at a different moment in time, it should be accompanied by a revised plan with additional milestones and targets. To ensure frontloading of resources, Member States should request a loan support at the latest by 31 August 2024. For the purposes of sound financial management, the total amount of all the loans granted under this Regulation should be capped. In addition, the maximum volume of the loan for each Member State should not exceed 6,8 % of its Gross National Income. An increase of the capped amount should be possible in exceptional circumstances subject to available resources. For the same reasons of sound financial management, it should be possible to pay the loan in instalments against the fulfilment of results. ***The Commission should assess the request for a loan support within two months of the date of the request.***

## Amendment 23

### Proposal for a regulation Recital 32 a (new)

*Text proposed by the Commission*

*Amendment*

***(32a) Where the recovery and resilience plans, including relevant milestones and targets, are no longer achievable, either***

*partially or totally, including where the changes of the social and economic indicators significantly affect the initial plan submitted by the Member State concerned because of objective circumstances, the Member State concerned may make a reasoned request to the Commission to amend or replace its decision. To that end, the Member State should be able to propose amendments to the recovery and resilience plan and make use of the Technical Support Instrument.*

#### **Amendment 24**

##### **Proposal for a regulation Recital 32 b (new)**

*Text proposed by the Commission*

*Amendment*

*(32b) If the Commission decides to suspend allocated funding to a Member State in the case of deficiency with regards to rule of law, regional and local level actions that are eligible should continue to benefit from the Facility.*

#### **Amendment 25**

##### **Proposal for a regulation Recital 32 c (new)**

*Text proposed by the Commission*

*Amendment*

*(32c) Member States experiencing excessive imbalances, Member States whose currency is not the euro and Member States that are subject to significant structural development delay should be able to propose reforms, which address the problems that have led to such excessive imbalances, in their recovery and resilience plans.*

## Amendment 26

### Proposal for a regulation Recital 34 a (new)

*Text proposed by the Commission*

*Amendment*

**(34a) Member States should ensure that communication activities, in particular with regard to the obligation to make visibility of the support provided within the framework of the Facility are properly disseminated at the appropriate regional and local level on multiple outlets, in a non-discriminatory manner.**

## Amendment 27

### Proposal for a regulation Recital 39

*Text proposed by the Commission*

*Amendment*

(39) ***The*** recovery and resilience plans to be implemented by the Member States and the corresponding financial contribution allocated to them ***should be established by the Commission by way of implementing act. In order to ensure uniform conditions for the implementation of this Regulation, implementing powers should be conferred on the Commission. The implementing powers relating to the adoption of the recovery and resilience plans and to the payment of the financial support upon fulfilment of the relevant milestones and targets should be exercised by the Commission in accordance with Regulation (EU) No 182/2011 of the European Parliament and of the Council, under the examination procedure thereof***<sup>3</sup>. After the adoption of an ***implementing act***, it should be possible for the Member State concerned and the Commission to agree on certain operational arrangements of a technical nature, detailing aspects of the implementation

(39) ***The power to adopt acts in accordance with Article 290 of the Treaty should be delegated to the Commission in respect of establishing the*** recovery and resilience plans to be implemented by the Member States and the corresponding financial contribution to be allocated to them. ***It is of particular importance that the Commission carry out appropriate consultations during its preparatory work, including at expert level. The Commission, when preparing and drawing up delegated acts, should ensure a simultaneous, timely and appropriate transmission of relevant documents to the European Parliament and to the Council.*** After the adoption of a ***delegated act***, it should be possible for the Member State concerned and the Commission to agree on certain operational arrangements of a technical nature, detailing aspects of the implementation with respect to timelines, indicators for the milestones and targets, and access to underlying data. To allow the continuous relevance of the operational

with respect to timelines, indicators for the milestones and targets, and access to underlying data. To allow the continuous relevance of the operational arrangements in respect of the prevailing circumstances during the implementation of the recovery and resilience plan, it should be possible that the elements of such technical arrangements may be modified by mutual consent. Horizontal financial rules adopted by the European Parliament and the Council on the basis of Article 322 *of the Treaty on the Functioning of the European Union* apply to this Regulation. These rules are laid down in the Financial Regulation and determine in particular the procedure for establishing and implementing the budget through grants, procurement, prizes, indirect implementation, and provide for checks on the responsibility of financial actors. Rules adopted on the basis of Article 322 *TFEU* also concern the protection of the Union's budget in case of generalised deficiencies as regards the rule of law *in the Member States, as the respect for the rule of law is an essential precondition* for sound financial management and effective *EU* funding.

arrangements in respect of the prevailing circumstances during the implementation of the recovery and resilience plan, it should be possible that the elements of such technical arrangements may be modified by mutual consent. Horizontal financial rules adopted by the European Parliament and the Council on the basis of Article 322 *of the Treaty* apply to this Regulation. These rules are laid down in the Financial Regulation and determine in particular the procedure for establishing and implementing the budget through grants, procurement, prizes, indirect implementation, and provide for checks on the responsibility of financial actors. Rules adopted on the basis of Article 322 *of the Treaty* also concern the protection of the Union's budget in case of generalised deficiencies as regards the rule of law in the Member States, as the respect for the rule of law, *an independent judiciary, media pluralism and media freedom are essential preconditions* for sound financial management and effective *Union* funding.

---

<sup>13</sup> *Regulation (EU) No 182/2011 of the European Parliament and of the Council of 16 February 2011 laying down the rules and general principles concerning mechanisms for control by Member States of the Commission's exercise of implementing powers (OJ L 55, 28.2.2011, p. 13).*

## Amendment 28

### Proposal for a regulation Article 3

*Text proposed by the Commission*

The scope of application of the Recovery

*Amendment*

The scope of application of the Recovery

and Resilience Facility established by this Regulation shall *refer to policy areas related to economic, social and territorial cohesion, the green and digital transitions, health, competitiveness, resilience, productivity, education and skills, research and innovation, smart, sustainable and inclusive growth, jobs and investment, and the stability of the financial systems.*

and Resilience Facility established by this Regulation shall, *by means of creating a better future for the next generation, improving economic, social and territorial cohesion, promoting growth enhancing reforms and strengthening the internal market, shall refer to the following six policy areas:*

#### **Amendment 29**

##### **Proposal for a regulation Article 3 – point a (new)**

*Text proposed by the Commission*

*Amendment*

*(a) green transition, taking into account the objectives of the European Green Deal;*

#### **Amendment 30**

##### **Proposal for a regulation Article 3 – point b (new)**

*Text proposed by the Commission*

*Amendment*

*(b) digital transformation, taking into account the objectives of the Digital Agenda;*

#### **Amendment 31**

##### **Proposal for a regulation Article 3 – point c (new)**

*Text proposed by the Commission*

*Amendment*

*(c) economic cohesion, productivity and competitiveness, taking into account the objectives of the Union strategies on industry and SMEs;*

## Amendment 32

### Proposal for a regulation Article 3 – point d (new)

*Text proposed by the Commission*

*Amendment*

**(d) social cohesion, taking into account the objectives of the EPSR;**

## Amendment 33

### Proposal for a regulation Article 3 – point e (new)

*Text proposed by the Commission*

*Amendment*

**(e) institutional resilience and capacity building;**

## Amendment 34

### Proposal for a regulation Article 3 – point f (new)

*Text proposed by the Commission*

*Amendment*

**(f) policies for the Next Generation, taking into account the objectives of the Youth Guarantee and Child Guarantee.**

## Amendment 35

### Proposal for a regulation Article 3 a (new)

*Text proposed by the Commission*

*Amendment*

#### *Article 3a*

**1. The application of this Regulation fully observes Article 152 of the Treaty, and the national recovery and resilience plans issued under this Regulation respect national practices and institutions for wage formation. This Regulation respects**

*Article 28 of the Charter of Fundamental Rights of the European Union, and accordingly does not affect the right to negotiate, conclude or enforce collective agreements or to take collective action in accordance with national law and practices.*

## Amendment 36

### Proposal for a regulation

#### Article 4 – paragraph 1

*Text proposed by the Commission*

1. The general objective of the Recovery and Resilience Facility shall be to **promote** the Union’s economic, social and territorial cohesion by improving the resilience and adjustment capacity of the Member States, mitigating the social and economic impact of the crisis, **and** supporting the green and digital transitions, **thereby** contributing to restoring the growth potential of the economies of the Union, fostering employment creation in the aftermath of the COVID-19 crisis, **and** promoting sustainable growth.

*Amendment*

1. The general objective of the Recovery and Resilience Facility shall be to **contribute to addressing the challenges of the six policy areas referred to in Article 3, thereby promoting** the Union’s economic, social and territorial cohesion by improving the resilience and adjustment capacity of the Member States, mitigating the social and economic impact of the crisis, supporting the green and digital transitions, contributing to restoring the growth potential of the economies of the Union, fostering employment creation in the aftermath of the COVID-19 crisis, promoting sustainable growth **and generating European added value.**

## Amendment 37

### Proposal for a regulation

#### Article 4 – paragraph 1 a (new)

*Text proposed by the Commission*

*Amendment*

**1a. The Facility shall contribute to the objectives of Union policies the Union’s commitments under the Paris Agreement and the strengthening of the internal market, the EPSR, the UNSDGs, through the implementation of measures, such as those:**

## Amendment 38

### Proposal for a regulation

#### Article 4 – paragraph 1 a (new) – point a (new)

*Text proposed by the Commission*

*Amendment*

**(a) for the transition to a climate-neutral Union by 2050, a just transition with support for the most affected regions, sustainable mobility and infrastructure, tackling energy poverty, promoting energy and resource efficiency, renewable energy sources, achieving energy diversification and ensuring energy security, measures for the agricultural sector, fisheries and the sustainable development of rural and cross-border areas;**

## Amendment 39

### Proposal for a regulation

#### Article 4 – paragraph 1 a (new) – point b (new)

*Text proposed by the Commission*

*Amendment*

**(b) for the digitisation and expansion of the role of public employment services, and which foster digital infrastructure, improve access to digital working and promote digital skills development;**

## Amendment 40

### Proposal for a regulation

#### Article 4 – paragraph 1 a (new) – point c (new)

*Text proposed by the Commission*

*Amendment*

**(c) for the building of resilient labour markets with decent working conditions, strengthening the internal, fostering investment and supporting the process of upward economic and social convergence, measures for boosting entrepreneurship**

*opportunities and skills, creating a favourable environment for investment and SMEs, including for innovative and sustainable re-industrialisation, investments in the industry sector, consolidating the productive and strategic capacity of the Union, development of industrial ecosystems and supporting Member States whose currency is not the euro in their efforts to adopt the single currency;*

#### **Amendment 41**

##### **Proposal for a regulation**

##### **Article 4 – paragraph 1 a (new) – point d (new)**

*Text proposed by the Commission*

*Amendment*

*(d) for social inclusion, strengthening social security and social welfare and protection systems, social dialogue, the development of social infrastructure, quality jobs, the inclusion of people with disabilities, gender equality, tackling poverty and inequalities, the gender pay gap, suitable family leave and flexible working arrangements and increasing labour market participation of women, including through ensuring equal opportunities and career progression;*

#### **Amendment 42**

##### **Proposal for a regulation**

##### **Article 4 – paragraph 1 a (new) – point e (new)**

*Text proposed by the Commission*

*Amendment*

*(e) for the strengthening of the administrative and institutional capacity of the Member States and their respective regional and local authorities in relation to challenges faced by institutions, governance, public administration, and economic and social sectors, to improve public health and healthcare systems,*

*including better crisis response capacity, development of quality and affordable care and home care services, safer, higher quality and more accessible nursing homes and care centres, medical equipment and accessible medical services for all citizens, measures to improve the capacity of public institutions to guarantee mobile and cross-border workers' rights, including that they enjoy safe and equal working conditions, wages in accordance with the law and all necessary information, for the stability of the financial systems, strengthening efficient and independent judicial systems, promoting media pluralism and media freedom;*

#### **Amendment 43**

##### **Proposal for a regulation**

##### **Article 4 – paragraph 1 a (new) – point f (new)**

*Text proposed by the Commission*

*Amendment*

*(f) to address demographic challenges, and for culture, education, life-long learning and VET, including the development of national and regional up- and re-skilling strategies and actions, better forecasting of labour market evolutions, children and youth policies, equal opportunities and access for all, pension reforms, with a focus on the sustainability and adequacy of pension systems for workers and the self-employed, as well as equal opportunities for women and men to acquire pension rights.*

#### **Amendment 44**

##### **Proposal for a regulation**

## Article 4 – paragraph 2

*Text proposed by the Commission*

2. To achieve that general objective, the specific objective of the Recovery and Resilience Facility shall be to provide Member States with financial support with a view to achieving the milestones and targets of reforms and investments as set out in their recovery and resilience plans. That specific objective shall be pursued in close cooperation with the Member States concerned.

*Amendment*

2. To achieve that general objective, the specific objective of the Recovery and Resilience Facility shall be to provide Member States with financial support with a view to achieving the milestones and targets of reforms and investments as set out in their recovery and resilience plans, ***while taking into consideration that economic disparities, social inequality and poor social protection have spill over effects that undermine the overall stability of the Union.*** That specific objective shall be pursued in close cooperation with the Member States concerned.

## Amendment 45

**Proposal for a regulation**

**Article 4 – paragraph 2 a (new)**

*Text proposed by the Commission*

*Amendment*

***2a. Member States whose currency is not the euro, which are subject to significant structural development delay may propose recovery and resilience plans that address their problems.***

## Amendment 46

**Proposal for a regulation**

**Article 4 – paragraph 2 b (new)**

*Text proposed by the Commission*

*Amendment*

***2b. Reforms and investments initiated by the Member States after 1 February 2020 are eligible under the Recovery and Resilience Facility.***

## Amendment 47

### Proposal for a regulation Article 5 – paragraph 2

*Text proposed by the Commission*

2. The amounts referred to in paragraph 1(a) may also cover expenses pertaining to preparatory, monitoring, control, audit and evaluation activities, which are required for the management of each instrument and the achievement of its objectives, ***in particular studies, meetings of experts, information and communication actions, including corporate communication of the political priorities of the Union***, in so far as they are related to the objectives of this Regulation, ***expenses linked to IT networks focusing on information processing and exchange, corporate information technology tools, and all other technical and administrative assistance expenses incurred by the Commission for the management of each instrument. Expenses may also cover the costs of other supporting activities such as quality control and monitoring of projects on the ground and the costs of peer counselling and experts for the assessment and implementation of reforms and investments.***

*Amendment*

2. The amounts referred to in paragraph 1(a) may also cover expenses pertaining to preparatory, monitoring, control, audit and evaluation activities, which are required for the management of each instrument and the achievement of its objectives, in so far as they are related to the objectives of this Regulation, ***and provided they are not eligible actions for technical support pursuant to Article 7 of Regulation ...[on a Technical Support Instrument, 2020/0103 (COD)]. Where a Member State does not make use of the allocated funding, that funding may be made available by the Commission for proposals drafted after consulting regional and local authorities and other stakeholders, including the social partners and civil society organisations, in order to promote an open debate to support actions to stimulate research, public debate and disseminate information regarding the reforms necessary to address the negative consequences of the COVID-19 crisis.***

## Amendment 48

### Proposal for a regulation Article 9 – paragraph 1

*Text proposed by the Commission*

1. In the event of significant non-compliance in relation to any of the cases laid down in Article 15(7) of the Regulation laying down common provisions on the [...] [CPR], the ***Council*** shall, ***on a proposal from the Commission***, adopt ***a decision by means of an***

*Amendment*

1. In the event of significant non-compliance in relation to any of the cases laid down in Article 15(7) of the Regulation laying down common provisions on the [...] [CPR], the ***Commission*** shall adopt a ***delegated act in accordance with Article 27a concerning a***

**implementing act** to suspend the time period for the adoption of the decisions referred to in Articles 17(1) and 17(2) or to suspend payments under the Recovery and Resilience Facility.

**decision** to suspend the time period for the adoption of the decisions referred to in Articles 17(1) and 17(2) or to suspend payments, **partially or totally** under the Recovery and Resilience Facility.

#### **Amendment 49**

##### **Proposal for a regulation Article 9 – paragraph 1 a (new)**

*Text proposed by the Commission*

*Amendment*

**1a.** *The decision to suspend payments referred to in paragraph 1 shall apply to payment applications submitted after the date of the decision to suspend.*

#### **Amendment 50**

##### **Proposal for a regulation Article 9 – paragraph 1 b (new)**

*Text proposed by the Commission*

*Amendment*

**1b.** *The suspension of the time period referred to in Article 17 shall apply from the day after the adoption of the decision referred to in paragraph 1 of this Article.*

#### **Amendment 51**

##### **Proposal for a regulation Article 9 – paragraph 1 c (new)**

*Text proposed by the Commission*

*Amendment*

**1c.** *The decision to suspend payments referred to in paragraph 1 shall not apply provided that the general escape clause is active.*

## Amendment 52

### Proposal for a regulation Article 9 – paragraph 2

*Text proposed by the Commission*

2. In the event of occurrence of any of the cases referred to in Article 15(11) of the Regulation laying down common provisions on the [...], the **Council** shall, **on a proposal from the Commission**, adopt **a decision by means of an implementing act** to lift the suspension of the time period or of payments referred to in the previous paragraph.

*Amendment*

2. In the event of occurrence of any of the cases referred to in Article 15(11) of the Regulation laying down common provisions on the [...], the **Commission** shall adopt **a delegated act in accordance with Article 27a concerning the decision** to lift the suspension of the time period or of payments referred to in the previous paragraph. **The relevant procedures or payments shall resume the day after the lifting of the suspension.**

## Amendment 53

### Proposal for a regulation Article 9 – paragraph 2 a (new)

*Text proposed by the Commission*

*Amendment*

**2a. In the event that the Commission decides to suspend allocated funding to the Member State because of deficiency with regards to rule of law, regional and local level actions that are eligible shall continue to benefit from the Facility.**

## Amendment 54

### Proposal for a regulation Article 12 – paragraph 4

*Text proposed by the Commission*

4. The loan support to the recovery and resilience plan of the Member State concerned shall not be higher than the difference between the total cost of the recovery and resilience plan, as revised where relevant, and the maximum financial contribution referred to in Article 10. The

*Amendment*

4. The loan support to the recovery and resilience plan of the Member State concerned shall not be higher than the difference between the total cost of the recovery and resilience plan, as revised where relevant, and the maximum financial contribution referred to in Article 10. The

maximum volume of the loan for each Member State shall not exceed **4.7 %** of its Gross National Income.

maximum volume of the loan for each Member State shall not exceed **6,8 %** of its Gross National Income.

## **Amendment 55**

### **Proposal for a regulation Article 13 – paragraph 1 – point b a (new)**

*Text proposed by the Commission*

*Amendment*

***(ba) an explanation of how the measures in the plan are expected to address deficiencies as regards the values enshrined in Article 2 of the Treaty on European Union;***

## **Amendment 56**

### **Proposal for a regulation Article 13 – paragraph 1 – point b b (new)**

*Text proposed by the Commission*

*Amendment*

***(bb) an explanation of how the measures in the plan take into account the positions received from non-profit civil society organisations and local or regional authorities in the Member State.***

## **Amendment 57**

### **Proposal for a regulation Article 14 – paragraph 1**

*Text proposed by the Commission*

*Amendment*

1. In pursuance of the objectives set out in Article 4, Member States shall prepare national recovery and resilience plans. These plans shall set out the reform and investment agenda of the Member State concerned for the subsequent four years. Recovery and resilience plans eligible for financing under this instrument shall comprise measures for the

1. In pursuance of the objectives set out in Article 4, Member States shall prepare national recovery and resilience plans. These plans shall set out the reform and investment agenda of the Member State concerned for the subsequent four years. Recovery and resilience plans eligible for financing under this instrument shall comprise measures for the

implementation of reforms and public investment projects through a coherent package.

implementation of reforms and public investment projects through a coherent package. ***For the preparation of the recovery and resilience plans, Member States may make use of the Technical Support Instrument in accordance with Regulation XX/YYYY [establishing Technical Support Instrument].***

## **Amendment 58**

### **Proposal for a regulation Article 14 – paragraph 1 a (new)**

*Text proposed by the Commission*

*Amendment*

***1a. Reflecting the European Green Deal as Europe’s sustainable growth strategy and the translation of the Union’s commitments to implement the Paris Agreement and the UNSDGs, at least 37 % of the amount of each recovery and resilience plan shall contribute to mainstreaming climate and biodiversity actions and environmental sustainability objectives. By means of a delegated act, the Commission shall adopt the relevant methodology to help the Member States to fulfil that requirement.***

## **Amendment 59**

### **Proposal for a regulation Article 14 – paragraph 1 b (new)**

*Text proposed by the Commission*

*Amendment*

***1b. Reflecting the EPSR as Europe’s strategy for social progress, a significant part of the amount of each recovery and resilience plan shall contribute to the implementation of the EPSR objectives. By means of a delegated act, the Commission shall adopt the relevant methodology to help Member States to fulfil that requirement.***

## Amendment 60

### Proposal for a regulation Article 14 – paragraph 1 c (new)

*Text proposed by the Commission*

*Amendment*

***1c. Reflecting the future-oriented character of the Next Generation EU recovery instrument and acknowledging the importance of the Digital Skills Agenda, the Child Guarantee and the Youth Guarantee, each recovery and resilience plan shall contribute to tackling the risk of long-lasting damage to young people's labour market prospects and to their overall well-being through quality employment, education and qualification solutions and responses targeting young people.***

## Amendment 61

### Proposal for a regulation Article 14 – paragraph 2

*Text proposed by the Commission*

*Amendment*

2. The recovery and resilience plans shall be consistent with the relevant country-specific challenges and priorities identified in the context of the European Semester, in particular those relevant for ***or resulting from the green and digital transition***. The recovery and resilience plans shall also be consistent with the information included by the Member States in the national reform programmes under the European Semester, in their national energy and climate plans and updates thereof under the Regulation (EU)2018/1999<sup>21</sup>, in the territorial just transition plans under the Just Transition Fund<sup>22</sup>, and in the partnership agreements and operational programmes under the Union funds.

2. The recovery and resilience plans shall be consistent with the relevant country-specific challenges and priorities identified in the context of the European Semester, in particular those relevant for ***the policy areas set out in Article 3, as well as territorial, social and economic cohesion, while taking into account the investment needs and challenges linked to regional and local disparities***. The recovery and resilience plans shall ***contribute to the strategic autonomy of the Union, to the transition to climate-neutrality by 2050 and to social sustainability through the implementation of the EPSR and of the UNSDGs***. ***The recovery and resilience plans shall*** also be consistent with the information included by

the Member States in the national reform programmes under the European Semester, in their national energy and climate plans and updates thereof under the Regulation (EU)2018/1999<sup>21</sup>, in the territorial just transition plans under the Just Transition Fund<sup>22</sup>, and in the partnership agreements and operational programmes under the Union funds.

---

<sup>21</sup> Regulation (EU)2018/1999 of the European Parliament and of the Council of 11 December 2018 on the Governance of the Energy Union and Climate Action.

<sup>22</sup> [...]

---

<sup>21</sup> Regulation (EU)2018/1999 of the European Parliament and of the Council of 11 December 2018 on the Governance of the Energy Union and Climate Action.

<sup>22</sup> [...]

## Amendment 62

### Proposal for a regulation Article 14 – paragraph 2 a (new)

*Text proposed by the Commission*

*Amendment*

**2a. The recovery and resilience plans shall be drawn up after consulting regional and local authorities and other stakeholders, including the social partners and civil society organisations, in accordance with Article 6 of Regulation (EU)XX/xx of the European Parliament and of the Council<sup>1a</sup>;**

---

**<sup>1a</sup> Regulation (EU) XX/xx of the European Parliament and of the Council of XX laying down common provisions on the European Regional Development Fund, the European Social Fund Plus, the Cohesion Fund, and the European Maritime and Fisheries Fund and financial rules for those and for the Asylum and Migration Fund, the Internal Security Fund and the Border Management and Visa Instrument (OJ L ...).**

## Amendment 63

### Proposal for a regulation Article 14 – paragraph 2 b (new)

*Text proposed by the Commission*

*Amendment*

**2b. Taking into account technological developments, the Facility may contribute to the adoption of integrated investment plans in digital infrastructures and skills as well as the establishment of an effective funding framework in order to ensure the highest possible competitiveness of regions in the Union.**

## Amendment 64

### Proposal for a regulation Article 15 – paragraph 2

*Text proposed by the Commission*

*Amendment*

2. The recovery and resilience plan presented by the Member State concerned shall constitute an annex to its National Reform Programme and shall be officially submitted at the latest by 30 April. A draft plan may be submitted by Member State starting from 15 October of the preceding year, together with the draft budget of the subsequent year.

2. The recovery and resilience plan presented by the Member State concerned shall constitute an annex to its National Reform Programme and shall be officially submitted at the latest by 30 April. A draft plan may be submitted by Member State starting from 15 October of the preceding year, together with the draft budget of the subsequent year. **Such draft plans shall be submitted to the social partners for consultation no later than in February before the April deadline for officially submitting the plan to the Commission, allowing the social partners at least 30 days to react in writing.**

## Amendment 65

### Proposal for a regulation Article 15 – paragraph 3 – point a

*Text proposed by the Commission*

*Amendment*

(a) an explanation of the **way the**

(a) an explanation of **how** the

*relevant country-specific* challenges and priorities identified in the *context* of the European Semester are *expected* to be addressed;

challenges and priorities identified in the *framework* of the European Semester are *likely* to be addressed, *in particular those related to social and employment policies*;

## Amendment 66

### Proposal for a regulation Article 15 – paragraph 3 – point b

*Text proposed by the Commission*

(b) an explanation of how the plan strengthens the growth potential, job creation and economic and social resilience of the Member State concerned, mitigates the economic and social impact of the crisis, and its contribution to enhance economic, social and territorial cohesion and convergence;

*Amendment*

(b) an explanation of how the plan strengthens the growth potential, *quality* job creation, *social progress* and economic and social resilience of the Member State concerned, *reduces the infrastructural gap*, mitigates the economic and social impact of the crisis, *in connection with the most vulnerable groups and youth and the economic impact of the SMEs*, and its contribution to enhance economic, social and territorial cohesion and convergence, *as well as the strategic autonomy of the Union*;

## Amendment 67

### Proposal for a regulation Article 15 – paragraph 3 – point b a (new)

*Text proposed by the Commission*

*Amendment*

*(ba) the extent of the consultation of regional and local authorities and other stakeholders, including of the social partners and civil society organisations, carried out prior to submission of the recovery and resilience plan; the social partners' written contribution shall be submitted in addition to the plan;*

## Amendment 68

### Proposal for a regulation

## Article 15 – paragraph 3 – point c

*Text proposed by the Commission*

(c) an explanation of how the measures in the plan are expected to contribute to the ***green and the digital transitions or to the challenges resulting from them***;

*Amendment*

(c) an explanation of how the measures in the plan are expected to contribute to the ***six pillars set out in Article 3***;

## Amendment 69

### Proposal for a regulation

#### Article 15 – paragraph 3 – point c a (new)

*Text proposed by the Commission*

*Amendment*

***(ca) the social indicators to be achieved by the proposed recovery and resilience plan and the contribution made towards implementation of the EPSR and the achievement of the UNSDGs***;

## Amendment 70

### Proposal for a regulation

#### Article 15 – paragraph 3 – point c b (new)

*Text proposed by the Commission*

*Amendment*

***(cb) an estimate, where appropriate, of the impact of the green and digital transitions in terms of jobs lost or jobs create, as well as of appropriate measures to address those problems, in particular in regions that will undergo significant energy transitions***;

## Amendment 71

### Proposal for a regulation

#### Article 15 – paragraph 3 – point c c (new)

*Text proposed by the Commission*

*Amendment*

***(cc) an explanation of how the measures respect the principles of***

*interoperability, energy efficiency, data protection, the promotion of digital equality, digital accessibility, open software and open hardware solutions and personal data;*

#### **Amendment 72**

##### **Proposal for a regulation Article 15 – paragraph 3 – point c d (new)**

*Text proposed by the Commission*

*Amendment*

*(cd) an explanation of the coherence of the plan with the relevant documents adopted in the context of the latest European Semester;*

#### **Amendment 73**

##### **Proposal for a regulation Article 15 – paragraph 3 – point c e (new)**

*Text proposed by the Commission*

*Amendment*

*(ce) a detailed explanation of how the measures are expected to ensure that at least 37 % of the amount requested for the recovery and resilience plan contribute to mainstreaming climate and biodiversity actions and environmental sustainability objectives based on the methodology provided by the Commission in accordance with Article 14(1);*

#### **Amendment 74**

##### **Proposal for a regulation Article 15 – paragraph 3 – point c f (new)**

*Text proposed by the Commission*

*Amendment*

*(cf) a detailed explanation of how the measures are expected to ensure that a significant part of the amount requested for the recovery and resilience plan*

*contribute to the implementation of the EPSR objectives based on the methodology provided by the Commission in accordance with Article 14(1);*

#### **Amendment 75**

##### **Proposal for a regulation Article 15 – paragraph 3 – point c g (new)**

*Text proposed by the Commission*

*Amendment*

*(cg) a gender impact assessment of the plan, in-line with the objectives outlined in the Gender Equality Strategy, to effectively address the negative impact of the crisis on gender equality, in particular by ensuring quality job creation for women, the reduction of the gender pay gap and access to credit for women entrepreneurs, and through measures to prevent and combat gender-based violence and sexual harassment;*

#### **Amendment 76**

##### **Proposal for a regulation Article 15 – paragraph 3 – point c h (new)**

*Text proposed by the Commission*

*Amendment*

*(ch) an assurance of the absence of any conflict of interest in relation to the implementation of the Union budget for all public investments measures contained in the plan;*

#### **Amendment 77**

##### **Proposal for a regulation Article 15 – paragraph 3 – point c i (new)**

*Text proposed by the Commission*

*Amendment*

*(ci) a demonstration that the envisaged reforms and investments included in the*

*plan comply with the 'do no significant harm' principle;*

## **Amendment 78**

### **Proposal for a regulation**

#### **Article 15 – paragraph 3 – point j**

*Text proposed by the Commission*

(j) the arrangements for the effective implementation of the recovery and resilience plan by the Member State concerned, including the proposed milestones and targets, and the related indicators;

*Amendment*

(j) the arrangements for the effective implementation of the recovery and resilience plan by the Member State concerned, including the proposed milestones and targets, and the related indicators, ***including how the plan improve the country-based performance under the Social Scoreboard;***

## **Amendment 79**

### **Proposal for a regulation**

#### **Article 15 – paragraph 3 – point j a (new)**

*Text proposed by the Commission*

*Amendment*

***(ja) an assurance that financial assistance is only provided to undertakings that respect applicable collective agreements and who are not based in a jurisdiction referred to in Annex I to the Council conclusions on the revised EU list of non-cooperative jurisdictions for tax purposes,***

## **Amendment 80**

### **Proposal for a regulation**

#### **Article 15 – paragraph 4**

*Text proposed by the Commission*

4. In the preparation of proposals for their recovery and resilience plan, Member States may request the Commission to organise an exchange of good practices in

*Amendment*

4. In the preparation of proposals for their recovery and resilience plan, Member States may request the Commission to organise an exchange of good practices in

order to allow the requesting Member States to benefit from the experience of other Member States. Member States may also request technical support under the Technical Support Instrument in accordance with the regulation thereof.

order to allow the requesting Member States to benefit from the experience of other Member States. Member States may also request technical support under the Technical Support Instrument in accordance with the regulation thereof.

***Technical support shall fully respect national rules and practices concerning collective bargaining. Technical support activities cannot undermine the role of social partners or threaten the autonomy of collective bargaining. Technical assistance cannot be requested in areas that entirely or partially fall into the remit of the social partners unless social partners provide their consensus.***

## **Amendment 81**

### **Proposal for a regulation Article 16 – paragraph 3**

*Text proposed by the Commission*

3. The Commission shall assess the ***importance*** and coherence of the recovery and resilience plan and its contribution to ***the green and digital transitions, and for that purpose***, shall take into account the following criteria:

*Amendment*

3. The Commission shall assess the ***relevance*** and coherence of the recovery and resilience plan and its contribution to ***economic, social and health needs. To this end, it*** shall take into account the following criteria:

## **Amendment 82**

### **Proposal for a regulation Article 16 – paragraph 3 – point a**

*Text proposed by the Commission*

(a) whether the recovery and resilience plan is expected to contribute to effectively address challenges identified in the relevant country-specific recommendations addressed to the Member State concerned or in other relevant documents officially adopted by the Commission in the European Semester;

*Amendment*

(a) whether the recovery and resilience plan is expected to contribute to effectively address challenges identified in the relevant country-specific recommendations addressed to the Member State concerned, ***especially those linked to social and employment policies*** or in other relevant documents officially adopted by the

### Amendment 83

#### Proposal for a regulation Article 16 – paragraph 3 – point b

*Text proposed by the Commission*

**(b) whether the plan contains measures that effectively contribute to the green and the digital transitions or to addressing the challenges resulting from them;**

*Amendment*

**deleted**

### Amendment 84

#### Proposal for a regulation Article 16 – paragraph 3 – point b a (new)

*Text proposed by the Commission*

*Amendment*

**(ba) whether the recovery and resilience plan contributes to the achievement of the commitments of the Union and of its Members States, in particular the Union's climate objectives to achieve a climate-neutral Union by 2050, including its commitments under the Paris Agreement, the European Green Deal, as well as to the implementation of the principles of the EPSR, the European Gender Equality Strategy and the UNSDGs;**

### Amendment 85

#### Proposal for a regulation Article 16 – paragraph 3 – point c

*Text proposed by the Commission*

**(c) whether the recovery and resilience plan is expected to have a lasting impact on the Member State concerned;**

*Amendment*

**(c) whether the recovery and resilience plan is expected to have a lasting impact on the Member State concerned *and if 37 % of the recovery and resilience plan***

*contributes to tackling the climate change;*

## Amendment 86

### Proposal for a regulation

#### Article 16 – paragraph 3 – point d

*Text proposed by the Commission*

(d) whether the recovery and resilience plan is expected to effectively contribute to ***strengthen the growth potential, job creation, and economic and social resilience of the Member State, mitigate the economic and social impact of the crisis, and contribute to enhance economic, social and territorial cohesion;***

*Amendment*

(d) whether the recovery and resilience plan is expected to effectively contribute to ***the scope and objectives set out in Articles 3 and 4;***

## Amendment 87

### Proposal for a regulation

#### Article 16 – paragraph 3 – point e

*Text proposed by the Commission*

(e) whether the justification provided by the Member State on the amount of the estimated total costs of the recovery and resilience plan submitted is reasonable and plausible and is commensurate to the expected impact on the economy ***and employment;***

*Amendment*

(e) whether the justification provided by the Member State on the amount of the estimated total costs of the recovery and resilience plan submitted is reasonable and plausible and is commensurate to the expected impact on the economy, employment ***and social cohesion;***

## Amendment 88

### Proposal for a regulation

#### Article 16 – paragraph 3 – point f

*Text proposed by the Commission*

(f) whether the recovery and resilience plan contains measures for the implementation of reforms and public investments projects that represent

*Amendment*

(f) whether the recovery and resilience plan contains ***coherent*** measures for the implementation of reforms and public investments projects that represent

coherent actions;

coherent actions;

## **Amendment 89**

### **Proposal for a regulation**

#### **Article 16 – paragraph 3 – point g**

*Text proposed by the Commission*

(g) whether the arrangements proposed by the Member States concerned are expected to ensure an effective implementation of the recovery and resilience plan, including the envisaged timetable, milestones and targets, and the related indicators.

*Amendment*

(g) whether the arrangements proposed by the Member States concerned are expected to ensure an effective implementation of the recovery and resilience plan, including the envisaged timetable, milestones and targets, and the related indicators, ***which shall include progress in the areas covered by the social scoreboard;***

## **Amendment 90**

### **Proposal for a regulation**

#### **Article 16 – paragraph 3 – point g a (new)**

*Text proposed by the Commission*

*Amendment*

***(ga) whether the recovery and resilience plan contributes to key infrastructure development, especially in Member States where GDP per capita is below the EU average and the level of public debt is sustainable;***

## **Amendment 91**

### **Proposal for a regulation**

#### **Article 16 – paragraph 3 – point g b (new)**

*Text proposed by the Commission*

*Amendment*

***(gb) whether a significant part of the amount requested for the recovery and resilience plan contribute to the implementation of the EPSR objectives based on the methodology provided by the Commission in accordance with Article***

14(1).

## Amendment 92

### Proposal for a regulation Article 17 – paragraph 1

*Text proposed by the Commission*

1. ***The*** Commission shall adopt a decision ***within four months of the official submission of*** the recovery and resilience plan ***by the Member State, by means of an implementing act.*** In the event that the Commission gives a positive assessment to a recovery and resilience plan, that decision shall set out the reforms and investment projects to be implemented by the Member State, including the milestones and targets, and the financial contribution allocated in accordance with Article 11.

*Amendment*

1. ***Within two months of the official submission of the recovery and resilience plan by the Member State, the*** Commission shall adopt a decision ***by means of a delegated act in accordance with Article 27a assessing*** the recovery and resilience plan. In the event that the Commission gives a positive assessment to a recovery and resilience plan, that decision shall set out the reforms and investment projects to be implemented by the Member State, including the milestones and targets, and the financial contribution allocated in accordance with Article 11.

## Amendment 93

### Proposal for a regulation Article 17 – paragraph 2

*Text proposed by the Commission*

2. In case the Member State concerned requests a loan support, the decision shall also set out the amount of the loan support as referred to in Article 12(4) and (5) and the additional reforms and investment projects to be implemented by the Member State covered by that loan support, including the additional milestones and targets.

*Amendment*

2. In case the Member State concerned requests a loan support, the ***Commission*** decision shall also set out the amount of the loan support as referred to in Article 12(4) and (5) and the additional reforms and investment projects to be implemented by the Member State covered by that loan support, including the additional milestones and targets.

## Amendment 94

### Proposal for a regulation

## Article 17 – paragraph 7

*Text proposed by the Commission*

**7. The implementing acts referred to in paragraphs 1 and 2 shall be adopted in accordance with the examination procedure referred to in Article 27(2).**

*Amendment*

**deleted**

## Amendment 95

### Proposal for a regulation Article 18 – paragraph 1

*Text proposed by the Commission*

1. Where the recovery and resilience plan including relevant milestones and targets, is no longer achievable, either partially or totally, by the Member State concerned because of objective circumstances, the Member State concerned may make a reasoned request to the Commission to amend or replace the decisions referred to in Article 17(1) and 17(2). To that effect, the Member State may propose a modified or a new recovery and resilience plan.

*Amendment*

1. Where the recovery and resilience plan including relevant milestones and targets, is no longer achievable, either partially or totally, **including where the changes of the social and economic indicators significantly affect the initial proposal made** by the Member State concerned because of objective circumstances, the Member State concerned may make a reasoned request to the Commission to amend or replace the decisions referred to in Article 17(1) and 17(2). To that effect, the Member State may propose a modified or a new recovery and resilience plan, **after consulting the social partners and other relevant stakeholders. The Member State may make use of the Technical Support Instrument for that purpose and may submit a request for technical support at any time.**

## Amendment 96

### Proposal for a regulation Article 19 – paragraph 3

*Text proposed by the Commission*

3. Upon completion of the relevant agreed milestones and targets indicated in

*Amendment*

3. Upon completion of the relevant agreed milestones and targets indicated in

the recovery and resilience plan as approved in the *implementing* act of the Commission, the Member State concerned shall submit to the Commission a duly justified request for payment of the financial contribution and, where relevant, of the loan tranche. Such requests for payment may be submitted by the Member States to the Commission on a biannual basis. The Commission shall assess, within two months of receiving the request, whether the relevant milestones and targets set out in the *decision* referred to in Article 17(1) have been satisfactorily implemented. For the purpose of the assessment, the operational arrangement referred to in Article 17(6) shall also be taken into account. The Commission may be assisted by experts.

the recovery and resilience plan as approved in the *delegated* act of the Commission *referred to in Article 17(1)*, the Member State concerned shall submit to the Commission a duly justified request for payment of the financial contribution and, where relevant, of the loan tranche. Such requests for payment may be submitted by the Member States to the Commission on a biannual basis. The Commission shall assess, within two months of receiving the request, whether the relevant milestones and targets set out in the *delegated act* referred to in Article 17(1) have been satisfactorily implemented. For the purpose of the assessment, the operational arrangement referred to in Article 17(6) shall also be taken into account. The Commission may be assisted by experts.

## Amendment 97

### Proposal for a regulation Article 19 – paragraph 6

#### *Text proposed by the Commission*

6. Where the Member State concerned has not taken the necessary measures within a period of six months from the suspension, the Commission *shall cancel the amount of the financial contribution pursuant to Article 14(1) of the Financial Regulation* after having given the Member State concerned the possibility to present its observations within two months from the communication of its conclusions.

#### *Amendment*

6. Where the Member State concerned has not taken the necessary measures within a period of six months from the suspension, *the amount of the financial contribution may be made available by the Commission for regional and local authorities and other stakeholders, including social partners and civil society organisations that contribute to addressing the challenges identified in the recovery and resilience plan*, after having given the Member State concerned the possibility to present its observations within two months from the communication of its conclusions.

## Amendment 98

### Proposal for a regulation

#### Article 19 – paragraph 6 a (new)

*Text proposed by the Commission*

*Amendment*

**6a. In the event of a suspension of funds on the ground of deficiency with regards to rule of law, the Commission shall ensure that eligible regional and local authorities and other stakeholders, including the social partners and civil society organisations, continue to benefit from the Facility.**

## Amendment 99

### Proposal for a regulation

#### Article 19 – paragraph 7

*Text proposed by the Commission*

*Amendment*

7. Where, within eighteen months of the date of the adoption the decision referred to in Article 17(1), no tangible progress has been made in respect of any relevant milestones and targets by the Member State concerned, the amount of the financial contribution shall be **cancelled pursuant to Article 14(1) of the Financial Regulation.**

7. Where, within eighteen months of the date of the adoption the decision referred to in Article 17(1), no tangible progress has been made in respect of any relevant milestones and targets by the Member State concerned, the amount of the financial contribution shall be **made available for regional and local authorities and other stakeholders, including the social partners and civil society organisations that contribute to addressing the challenges identified in the recovery and resilience plan.**

## Amendment 100

### Proposal for a regulation

#### Article 19 – paragraph 7 – subparagraph 1

*Text proposed by the Commission*

*Amendment*

The **Commission shall take a decision on the cancellation of the financial contribution after having given the**

The **Member State** concerned **shall have** the possibility to present its observations within a period of two months of the

**Member State** concerned the possibility to present its observations within a period of two months of the communication of **its** assessment as to whether no tangible progress has been made.

communication of **the** assessment of the Commission as to whether no tangible progress has been made.

## Amendment 101

### Proposal for a regulation Article 20

#### *Text proposed by the Commission*

The Member State concerned shall report on a **quarterly** basis within the European Semester process on the progress made in the achievement of the recovery and resilience plans, including the operational arrangement referred to in Article 17(6). To that effect, the **quarterly** reports of the Member States shall be appropriately reflected in the National Reform Programmes, which shall be used as a tool for reporting on progress towards completion of the recovery and resilience plans.

#### *Amendment*

The Member State concerned shall report on a **biannual** basis within the European Semester process on the progress made in the achievement of the recovery and resilience plans, including the operational arrangement referred to in Article 17(6). To that effect, the **biannual** reports of the Member States shall be appropriately reflected in the National Reform Programmes, which shall be used as a tool for reporting on progress towards completion of the recovery and resilience plans, **including on the measures taken to ensure coordination between the Facility, the European Structural and Investment Funds and other Union-funded programmes. The report shall be transmitted simultaneously to the European Parliament and the Council without undue delay.**

## Amendment 102

### Proposal for a regulation Article 21 – paragraph 1

#### *Text proposed by the Commission*

1. The Commission shall transmit the recovery and resilience plans as approved in the **implementing** act of the Commission in accordance with Article 17 to the European Parliament and the Council without undue delay. **The Member State**

#### *Amendment*

1. The Commission shall transmit the recovery and resilience plans as approved **and their assessment** in the **delegated** act of the Commission in accordance with Article 17 **simultaneously** to the European Parliament and the Council without undue

*concerned may request the Commission to redact sensitive or confidential information, the disclosure of which would jeopardise public interests of the Member State.*

delay.

#### **Amendment 103**

##### **Proposal for a regulation Article 21 – paragraph 2 a (new)**

*Text proposed by the Commission*

*Amendment*

**2a. Member States shall ensure that the Commission’s communication activities referred to in paragraph 2, in particular with regard to the obligation to make use of the support provided within the framework of the Facility, are properly disseminated at the appropriate regional and local levels.**

#### **Amendment 104**

##### **Proposal for a regulation Article 21 a (new)**

*Text proposed by the Commission*

*Amendment*

##### **Article 21a**

##### **Recovery and resilience scoreboard**

**1. The Commission shall establish a recovery and resilience scoreboard (the ‘Scoreboard’) displaying the status of implementation of the agreed reforms and investments through the recovery and resilience plans of each Member State.**

**2. The Scoreboard shall include key indicators, such as social, economic and environmental indicators, that evaluate the progress registered by the recovery and resilience plans in each of the six areas that define the scope of this Regulation.**

3. *The Scoreboard shall indicate the degree of fulfilment of the relevant milestones of the recovery and resilience plans and the identified shortcomings in their implementation, as well as the recommendations of the Commission to address the respective shortcomings.*

4. *The Scoreboard shall also summarise the main recommendations addressed to the Member States as regards their recovery and resilience plans. For the social progress plans, the Scoreboard shall be based and be complementary to the Social Scoreboard of the Semester process.*

5. *The Scoreboard shall serve as a basis for a permanent exchange of best practices between Member States which is to materialise in the form of a structured dialogue organised on a regular basis.*

6. *The Scoreboard shall be constantly updated and shall be publicly available on the Commission's website. It shall indicate the status of payment claims, payments, suspensions and cancellations of financial contributions.*

7. *The Commission shall present the Scoreboard at a hearing organised by the competent committees of the European Parliament.*

## **Amendment 105**

### **Proposal for a regulation Article 24 – title**

*Text proposed by the Commission*

*Amendment*

*Annual* report

*Quarterly* report

## **Amendment 106**

### **Proposal for a regulation**

## Article 24 – paragraph 1

*Text proposed by the Commission*

1. The Commission shall provide an **annual** report to the European Parliament and the Council on the implementation of the Facility set out in this Regulation.

*Amendment*

1. The Commission shall provide a **quarterly** report **simultaneously** to the European Parliament and the Council on the implementation of the Facility set out in this Regulation.

## Amendment 107

### Proposal for a regulation

#### Article 24 – paragraph 2

*Text proposed by the Commission*

2. The **annual** report shall include information on the progress made with the recovery and resilience plans of the Member States concerned under the Facility.

*Amendment*

2. The **quarterly** report shall include information on the progress made with the recovery and resilience plans of the Member States concerned under the Facility.

## Amendment 108

### Proposal for a regulation

#### Article 24 – paragraph 3

*Text proposed by the Commission*

3. The **annual** report shall also include the following information:

*Amendment*

3. The **quarterly** report shall also include the following information:

## Amendment 109

### Proposal for a regulation

#### Article 24 – paragraph 3 – point b a (new)

*Text proposed by the Commission*

*Amendment*

**(ba) the use of the Technical Support Instrument for the drafting, implementation, revision and improvement of the recovery and resilience plans;**

## Amendment 110

### Proposal for a regulation Article 24 – paragraph 3 – point b b (new)

*Text proposed by the Commission*

*Amendment*

***(bb) information about the extent of the consultation of regional and local authorities and other stakeholders, including the social partners and civil society organisations, prior to the submission of the recovery and resilience plans;***

## Amendment 111

### Proposal for a regulation Article 24 – paragraph 3 – point b c (new)

*Text proposed by the Commission*

*Amendment*

***(bc) the extent to which the provisions in point (ba) of Article 16(3) have been fulfilled.***

## Amendment 112

### Proposal for a regulation Article 25 – paragraph 1

*Text proposed by the Commission*

*Amendment*

1. Four years after the entry into force of this Regulation, the Commission shall provide the European Parliament, and the Council, the European Economic and Social Committee and the Committee of the Regions with an independent evaluation report on its implementation and with an independent ex post evaluation report no later than three years after the end of 2027.

1. Four years after the entry into force of this Regulation, the Commission shall ***simultaneously*** provide the European Parliament, and the Council, the European Economic and Social Committee and the Committee of the Regions with an independent evaluation report on its implementation and with an independent ex post ***gender impact assessment*** no later than three years after the end of 2027.

## Amendment 113

### Proposal for a regulation Article 25 – paragraph 4

*Text proposed by the Commission*

4. The ex-post evaluation report shall consist of a global assessment of the instruments established by this Regulation and shall include information on its impact in the long-term.

*Amendment*

4. The ex-post evaluation report shall consist of a global assessment of the instruments established by this Regulation and shall include information on its impact in the long-term, ***including on equality between women and men.***

## Amendment 114

### Proposal for a regulation Article 26 – paragraph 1

*Text proposed by the Commission*

1. The recipients of Union funding shall acknowledge the origin and ensure the visibility of the Union funding, in particular when promoting the actions and their results, by providing coherent, effective and proportionate targeted information to multiple audiences, including the media and the public.

*Amendment*

1. The recipients of Union funding shall acknowledge the origin and ensure the visibility of the Union funding, in particular when promoting the actions and their results, by providing coherent, effective and proportionate targeted information to ***the public***, including through the media ***on a non-discriminatory basis.***

## Amendment 115

### Proposal for a regulation Article 26 – paragraph 1 – subparagraph 1 a (new)

*Text proposed by the Commission*

*Amendment*

***Member States shall ensure that the Commission's information and communication actions referred to in paragraph 2, in particular with regard to the obligation to make use of the support provided within the framework of the Facility, are properly disseminated at the appropriate regional and local levels.***

## Amendment 116

### Proposal for a regulation Article 27

*Text proposed by the Commission*

*Amendment*

*Article 27*

*deleted*

#### *Committee procedure*

**1. The Commission shall be assisted by a committee. That committee shall be a committee within the meaning of Regulation (EU) No 182/2011.**

**2. Where reference is made to this paragraph, Article 5 of Regulation (EU) No 182/2011 shall apply.**

## Amendment 117

### Proposal for a regulation Article 27 a (new)

*Text proposed by the Commission*

*Amendment*

#### *Article 27a*

##### *Exercise of delegation*

**1. The power to adopt delegated acts is conferred on the Commission subject to the conditions laid down in this Article.**

**2. The power to adopt delegated acts referred to in Article 9(1) and (2) and Article 17(1) shall be conferred on the Commission for a period of seven years from ... [date of entry into force of this Regulation]. The Commission shall draw up a report in respect of the delegation of power not later than nine months before the end of the seven-year period. The delegation of power shall be tacitly extended for periods of an identical duration, unless the European Parliament or the Council opposes such extension not later than three months before the end of**

*each period.*

*3. The delegation of power referred to in Article 9(1) and (2) and in Article 17(1) may be revoked at any time by the European Parliament or by the Council. A decision to revoke shall put an end to the delegation of the power specified in that decision. It shall take effect the day following the publication of the decision in the Official Journal of the European Union or at a later date specified therein. It shall not affect the validity of any delegated acts already in force.*

*4. As soon as it adopts a delegated act, the Commission shall notify it simultaneously to the European Parliament and to the Council.*

*5. A delegated act adopted pursuant to Article 9(1) and (2) and Article 17(1) shall enter into force only if no objection has been expressed either by the European Parliament or the Council within a period of two months of notification of that act to the European Parliament and the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by two months at the initiative of the European Parliament or of the Council.*

## **Amendment 118**

### **Proposal for a regulation**

#### **Annex II – point 2 – paragraph 1 –point g a (new)**

*Text proposed by the Commission*

*Amendment*

*(ga) whether the recovery and resilience plan contributes to key infrastructure development, especially in Member States where GDP/capita is below the Union average and the level of public debt is sustainable.*

## **Amendment 119**

### **Proposal for a regulation Annex II – point 2.4 – indent 1 a (new)**

*Text proposed by the Commission*

*Amendment*

- ***the recovery and resilience plan contributes towards implementing the principles of the EPSR and achieving the UNSDGs,***

## **Amendment 120**

### **Proposal for a regulation Annex II – point 2.4 – indent 1 b (new)**

*Text proposed by the Commission*

*Amendment*

- ***the recovery and resilience plan contributes to a better future for the next generation,***

## **Amendment 121**

### **Proposal for a regulation Annex II – point 2.4 – indent 1 c (new)**

*Text proposed by the Commission*

*Amendment*

- ***the recovery and resilience plan contributes to the adoption of integrated investment plans in digital infrastructures and skills as well as to the creation of an effective funding framework for them which should ensure the highest possible competitiveness of regions in the Union,***

## PROCEDURE – COMMITTEE ASKED FOR OPINION

<b>Title</b>	Establishing a Recovery and Resilience Facility	
<b>References</b>	COM(2020)0408 – C9-0150/2020 – 2020/0104(COD)	
<b>Committees responsible</b> Date announced in plenary	BUDG 17.6.2020	ECON 17.6.2020
<b>Opinion by</b> Date announced in plenary	EMPL 17.6.2020	
<b>Associated committees - date announced in plenary</b>	23.7.2020	
<b>Rapporteur</b> Date appointed	Dragoș Pișlaru 25.6.2020	
<b>Rule 58 – Joint committee procedure</b> Date announced in plenary	23.7.2020	
<b>Discussed in committee</b>	7.9.2020	1.10.2020
<b>Date adopted</b>	16.10.2020	
<b>Result of final vote</b>	+	38
	-	8
	0	9
<b>Members present for the final vote</b>	Atidzhe Alieva-Veli, Abir Al-Sahlani, Marc Angel, Dominique Bilde, Gabriele Bischoff, Vilija Blinkevičiūtė, Milan Brglez, Sylvie Brunet, David Casa, Leila Chaibi, Margarita de la Pisa Carrión, Klára Dobrev, Jarosław Duda, Estrella Durá Ferrandis, Lucia Ďuriš Nicholsonová, Rosa Estaràs Ferragut, Nicolaus Fest, Loucas Furlas, Cindy Franssen, Helène Fritzon, Helmut Geuking, Elisabetta Gualmini, Alicia Homs Ginel, France Jamet, Agnes Jongerius, Radan Kanev, Ádám Kósa, Stelios Kypouropoulos, Katrin Langensiepen, Miriam Lexmann, Elena Lizzi, Radka Maxová, Sandra Pereira, Kira Marie Peter-Hansen, Dragoș Pișlaru, Manuel Pizarro, Dennis Radtke, Elżbieta Rafalska, Guido Reil, Daniela Rondinelli, Mounir Satouri, Monica Semedo, Beata Szydło, Eugen Tomac, Romana Tomc, Yana Toom, Marie-Pierre Vedrenne, Nikolaj Villumsen, Marianne Vind, Maria Walsh, Stefania Zambelli, Tatjana Ždanoka, Tomáš Zdechovský	
<b>Substitutes present for the final vote</b>	Konstantinos Arvanitis, José Manuel Fernandes	

## FINAL VOTE BY ROLL CALL IN COMMITTEE ASKED FOR OPINION

38	+
ECR	Helmut Geuking
NI	Daniela Rondinelli
PPE	David Casa, Jarosław Duda, Rosa Estaràs Ferragut, José Manuel Fernandes, Loucas Fourlas, Cindy Franssen, Radan Kanev, Stelios Kypouropoulos, Miriam Lexmann, Dennis Radtke, Eugen Tomac, Romana Tomc, Maria Walsh, Tomáš Zdechovský
Renew	Atidzhe Alieva-Veli, Sylvie Brunet, Radka Maxová, Dragoş Pîslaru, Monica Semedo, Yana Toom, Marie-Pierre Vedrenne
S&D	Marc Angel, Gabriele Bischoff, Vilija Blinkevičiūtė, Milan Brglez, Klára Dobrev, Estrella Durá Ferrandis, Helène Fritzon, Elisabetta Gualmini, Alicia Homs Ginel, Agnes Jongerius, Manuel Pizarro
Verts/ALE	Katrin Langensiepen, Kira Marie Peter-Hansen, Mounir Satouri, Tatjana Ždanoka

8	-
ECR	Elżbieta Rafalska, Beata Szydło, Margarita de la Pisa Carrión
ID	Dominique Bilde, Nicolaus Fest, France Jamet, Guido Reil
PPE	Ádám Kósa

9	0
ECR	Lucia Ďuriš Nicholsonová
GUE/NGL	Konstantinos Arvanitis, Leila Chaibi, Sandra Pereira, Nikolaj Villumsen
ID	Elena Lizzi, Stefania Zambelli
Renew	Abir Al-Sahlani
S&D	Marianne Vind

Key to symbols:

+ : in favour

- : against

0 : abstention